



# Matching Land Conflict Events to Government Policies via Machine Learning Models

In partnership with



WORLD  
RESOURCES  
INSTITUTE

---

Laura Clark Murray, Nikhel Gupta, Joanne Burke, Rishika Rupam, Zaheeda Tshankie

---

## Project Overview

This project aimed to provide a proof-of-concept machine-learning-based methodology to identify land conflict events in a geography and match those events to relevant government policies. The overall objective is to offer a platform where policymakers can be made aware of land conflicts as they unfold and identify existing policies that are relevant to the resolution of those conflicts.

Several Natural Language Processing (NLP) models were built to identify and categorize land conflict events in news articles and to match those land conflict events to relevant policies. A web-based tool that houses the models allows users to explore land conflict events spatially and through time, as well as explore all land conflict events by category across geography and time.

The geographic scope of the project was limited to India, which has the most environmental conflicts of all countries on Earth.

## Background

Degraded land is “land that has lost some degree of its productivity due to human-caused process”, according to the World Resources Institute. Land degradation affects 3.2 billion people and costs the global economy about 10 percent of the gross product each year. While dozens of countries have committed to restore 350 million hectares of degraded land, land disputes are a major barrier to effective implementation. Without streamlined access to land use rights, landowners are not able to implement sustainable land-use practices. In India, where 21 million hectares of land have been committed to the restoration, land conflicts affect more than 3 million people each year.

AI and machine learning offer tremendous potential to not only identify land-use conflicts events but also match suitable policies for their resolution.

# Data Collection

All data used in this project is in the public domain.

**News Article Corpus:** Contained 65,000 candidate news articles from Indian and international newspapers from the years 2008, 2017, and 2018. The articles were obtained from the Global Database of Events Language and Tone Project (GDELT), “a platform that monitors the world’s news media from nearly every corner of every country in print, broadcast, and web formats, in over 100 languages.” All the text was either originally in English or translated to English by GDELT.

**Annotated Corpus:** Approximately 1,600 news articles from the full News Article Corpus were manually labeled and double-checked as Negative (no conflict news) and Positive (conflict news).

**Gold Standard Corpus:** An additional 200 annotated positive conflict news articles, provided by WRI.

**Policy Database:** Collection of 19 public policy documents related to land conflicts, provided by WRI.

## Approach

### Text Preparation

*In this phase, the articles of the News Article Corpus and policy documents of the Policy Database were prepared for the natural language processing models.*

The articles and policy documents were processed using SpaCy, an open-source library for natural language processing, to achieve the following:

- Tokenization: Segmenting text into words, punctuation marks, and other elements.
- Part-of-speech (POS) tagging: Assigning word types to tokens, such as “verb” or “noun”
- Dependency parsing: Assigning syntactic dependency labels to describe the relations between individual tokens, such as “subject” or “object”
- Lemmatization: Assigning the base forms of words, regardless of tense or plurality
- Sentence Boundary Detection (SBD): Finding and segmenting individual sentences.
- Named Entity Recognition (NER): Labelling named “real-world” objects, like persons, companies, or locations.

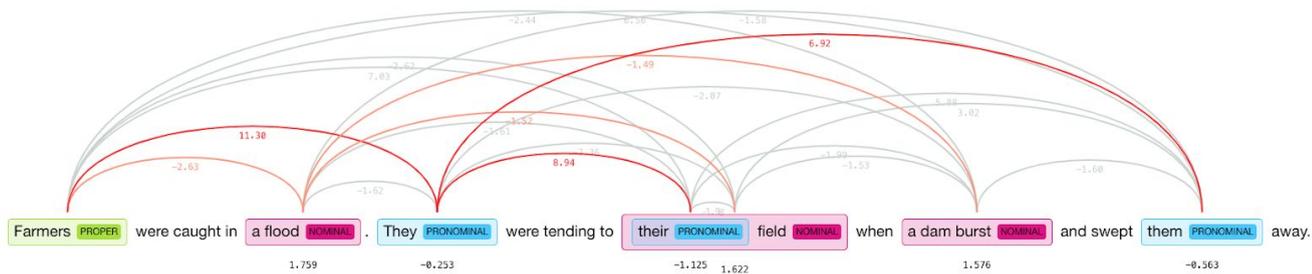
Coreference resolution was applied to the processed text data using Neuralcoref, which is based on an underlying neural net scoring model. With coreference resolution, all common expressions that refer to the same entity were located within the text. All pronominal words in the text, such as her, she, he, his, them, their, and us, were replaced with the nouns to which they referred.

For example, consider this sample text:

“Farmers were caught in a flood. They were tending to their field when a dam burst and swept them away.”

Neuralcoref recognizes “Farmers”, “they”, “their” and “them” as referring to the same entity. The processed sentence becomes:

“**Farmers** were caught in a flood. **Farmers** were tending to their field when a dam burst and swept **farmers** away.”



Coreference resolution of sample sentences

## Document Classification

The objective of this phase was to build a model to categorize the articles in the News Article Corpus as either “Negative”, meaning they were not about conflict events, or “Positive”, meaning they were about conflict events.

After preparation of the articles in the News Article Corpus, as described in the previous section, the texts were then prepared for classification.

First, an Annotated Corpus was formed to train the classification model. A 1,600 article subset of the News Article Corpus was manually labeled as “Negative” or “Positive”.

To prepare the articles in both the News Article Corpus and Annotated Corpus for classification, the previously pre-processed text data of the articles was represented as vectors using the Bag of Words approach. With this approach, text is represented as a collection, or “bag”, of the words it contains along with the frequency with which each word appears. The order of words is ignored.

For example, consider a text article comprised of these two sentences:

Sentence 1: “Zahra is sick with a fever.”

Sentence 2: “Arun is happy he is not sick with a fever.”

This text contains a total of ten words: “Zahra”, “is”, “sick”, “happy”, “with”, “a”, “fever”, “not”, “Arun”, “he”. Each sentence in the text is represented as a vector, where each index in the vector indicates the frequency that one particular word appears in that sentence, as illustrated below.

	ZAHRA	IS	SICK	HAPPY	WITH	A	FEVER	NOT	ARUN	HE
Sentence 1	1	1	1	0	1	1	1	0	0	0
Sentence 2	0	2	1	1	1	1	1	1	1	1

With this technique, each sentence is represented by a vector, as follows:

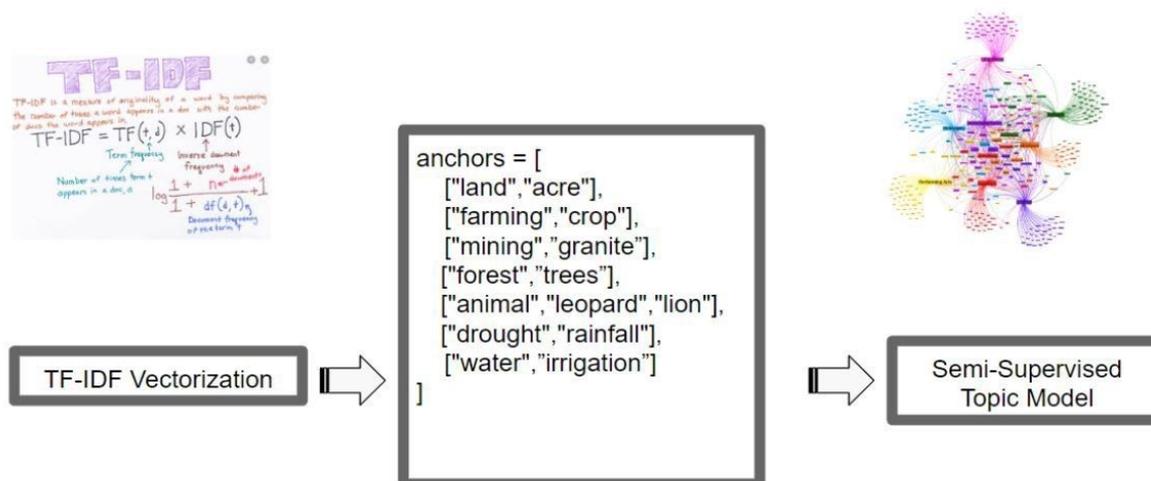
“Zahra is sick with a fever.”  $\longrightarrow$  [1, 1, 1, 0, 1, 1, 1, 0, 0, 0]  
 “Arun is happy he is not sick with a fever.”  $\longrightarrow$  [0, 2, 1, 1, 1, 1, 1, 1, 1, 1]

With the Annotated Corpus vectorized with this technique, the data was used to train a logistic regression classifier model. The trained model was then used with the vectorized data of the News Article Corpus, to classify each article into Positive and Negative conflict categories.



model that allows domain knowledge, as specified by relevant keywords acting as “anchors”, to guide the topic analysis.

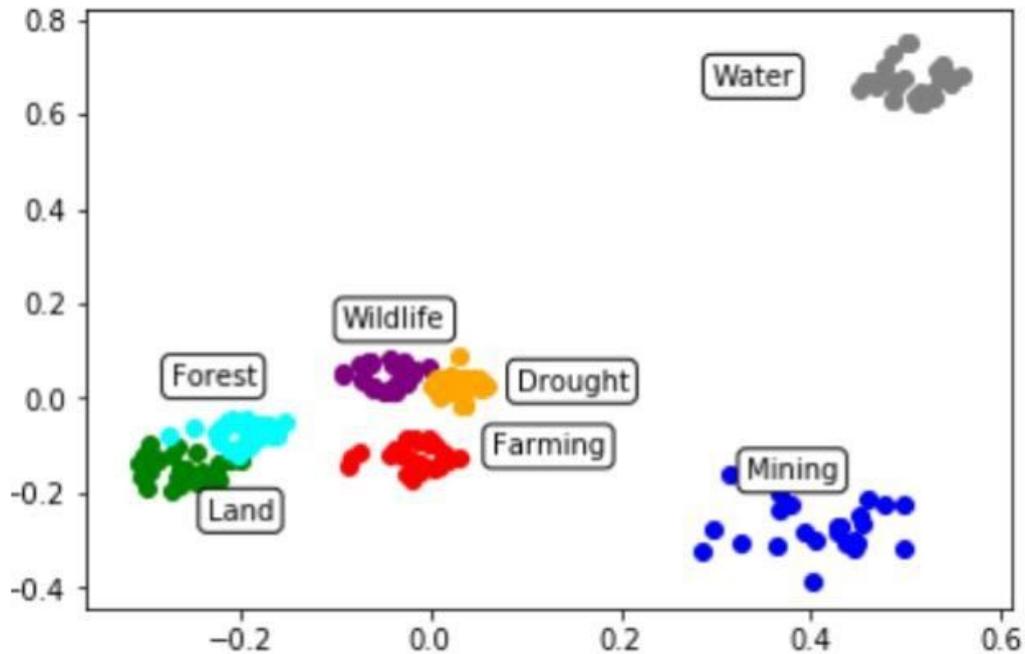
To align with the Land Conflict Policies provided by WRI, seven relevant core land conflict topics were specified. For each topic, correlated keywords were specified as “anchors” for the topic.



The trained topic model provided 3 words for each of the seven topics:

- Topic #1: land, resettlement, degradation
- Topic #2: crops, farm, agriculture
- Topic #3: mining, coal, sand
- Topic #4: forest, trees, deforestation
- Topic #5: animal, attacked, tiger
- Topic #6: drought, climate change, rain
- Topic #7: water, drinking, dams

The resulting topic model is 93% accurate. This scatter plot uses word representations to provide a visualization of the model’s classification of the Gold Standard Corpus and hand-labeled positive conflict articles.



Visualization of the topic classification of the Gold Standard Corpus and Positive Conflict Articles

## Identify the Actors, Actions, Scale, Locations, and Dates

*The objective of this phase was to build a model to identify the actors, actions, scale, locations, and dates in each positive conflict article.*

Typically, names, places, and famous landmarks are identified through Named Entity Recognition (NER). Recognition of such standard entities is built-in with SpaCy's NER package, by which our model detected the locations and dates in the positive conflict articles. The specialized content of the news articles required further training with "custom entities" — those particular to this context of land conflicts.

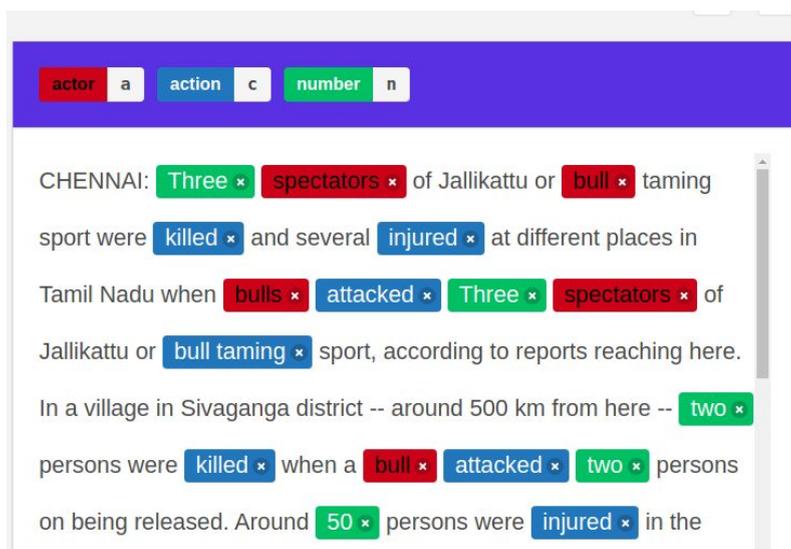
All the positive conflict articles in the Annotated Corpus were manually labeled for "custom entities":

Actors: Such as "Government", "Farmer", "Police", "Rains", "Lion"

Actions: Such as "protest", "attack", "killed"

Numbers: Number of people affected by a conflict

This example shows how this labeling looks for some text in one article:



These labeled positive conflict articles were used to train our custom entity recognizer model. That model was then used to find and label the custom entities in the news articles in the News Article Corpus.

## Match Conflicts to Relevant Policies

*The objective of this phase was to build a model to match each processed positive conflict article to any relevant policies.*

The Policy Database was composed of 19 policy documents relevant to land conflicts in India, including policies such as the “Land Acquisition Act of 2013”, the “Indian Forest Act of 1927”, and the “Protection of Plant Varieties and Farmers’ Rights Act of 2001”.

**THE PROTECTION OF PLANT VARIETIES AND FARMERS’ RIGHTS ACT, 2001**  
**ACT NO. 53 OF 2001**

[30th October, 2001.]

An Act to provide for the establishment of an effective system for protection of plant varieties, the rights of farmers and plant breeders and to encourage the development of new varieties of plants.

WHEREAS it is considered necessary to recognise and protect the rights of the farmers in respect of their contribution made at any time in conserving, improving and making available plant genetic resources for the development of new plant varieties;

AND WHEREAS for accelerated agricultural development in the country, it is necessary to protect plant breeders' rights to stimulate investment for research and development, both in the public and private sector, for the development of new plant varieties;

AND WHEREAS such protection will facilitate the growth of the seed industry in the country which will ensure the availability of high quality seeds and planting material to the farmers;

*Excerpt of a 2001 policy document related to agriculture*

A text similarity model was built to compare two text documents and determine how close they are in terms of context or meaning. The model made use of the “Cosine similarity” metric to measure the similarity of two documents irrespective of their size.

Cosine similarity calculates similarity by measuring the cosine of an angle between two vectors. Using the vectorized text of the articles and the policy documents that had been generated in the previous phases as described above, the model generated a collection of matches between articles and policies.

## Visualization of Conflict Event and Policy Matching

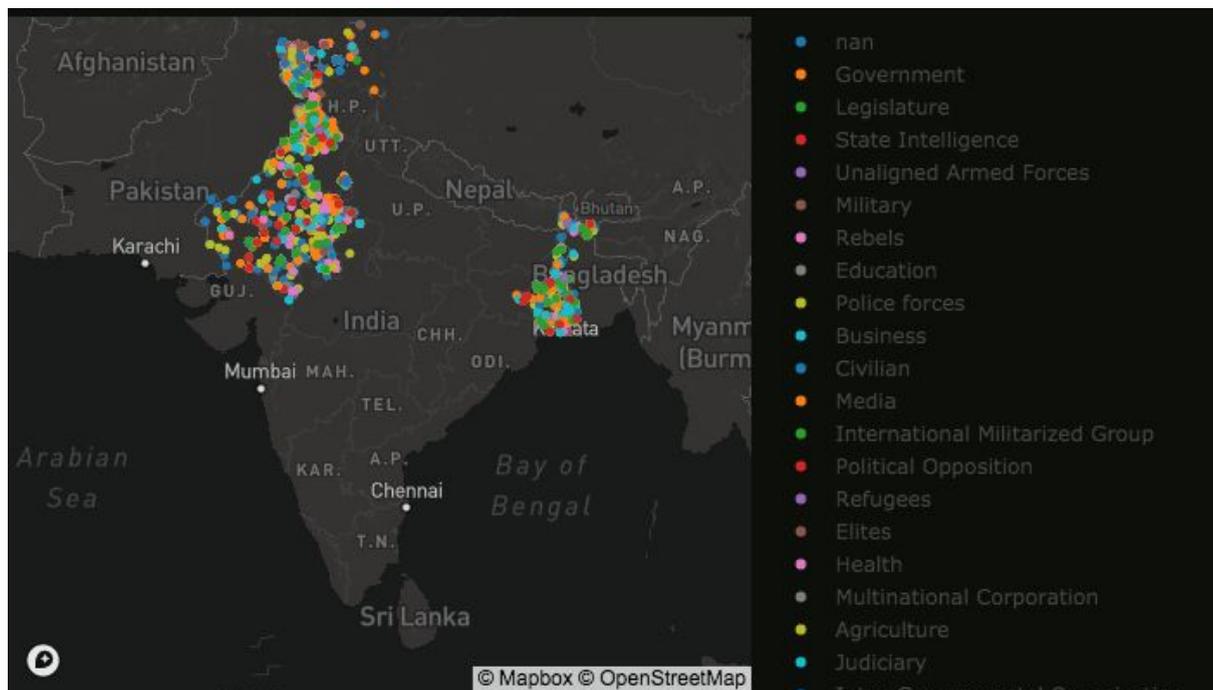
*The objective of this phase was to build a web-based tool for the visualization of the conflict event and policy matches.*

An application was created using the Plotly Python Open Source Graphing Library. The web-based tool houses the models and allows users to explore land conflict events spatially and through time, as well as explore all land conflict events by category across geography and time.

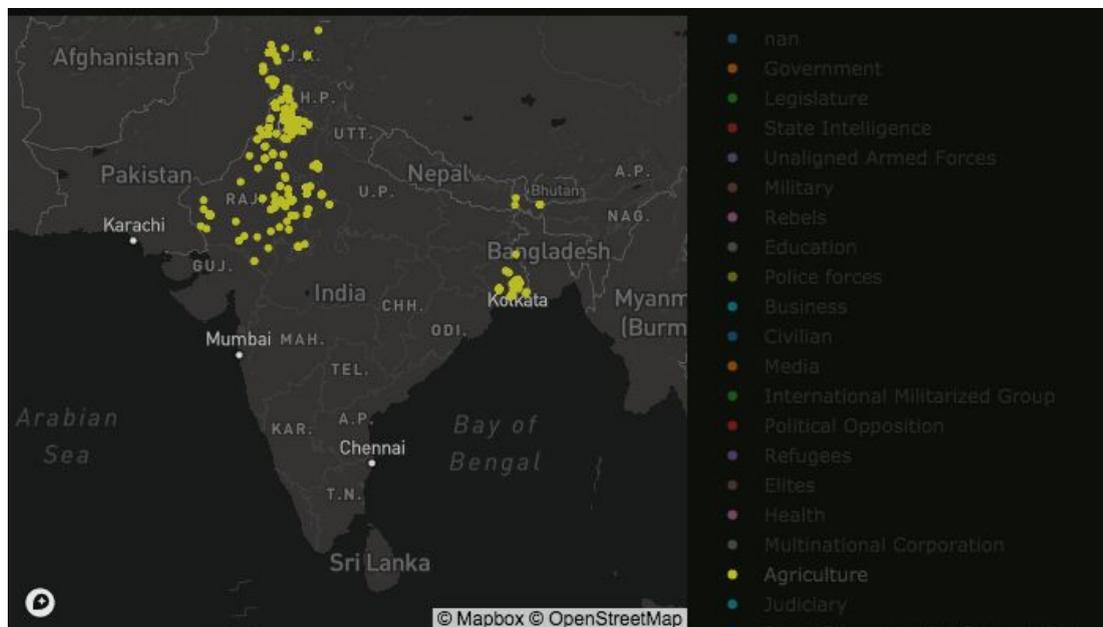
The map displays land conflict events detected in the News Article Corpus for the selected years and regions of India.

Conflict events are displayed as color-coded dots on a map. The colors correspond to specific conflict categories, such as “Agriculture” and “Environmental”, and actors, such as “Government”, “Rebels”, and “Civilian”.

In this example, the tool displays geo-located land conflict events across five regions of India in 2017 and 2018.



By selecting a particular category from the right column, only those conflicts related to that category are displayed on the map. Here only the Agriculture-related subset of the events shown in the previous example are displayed.



News articles from the select years and regions are displayed below the map. When a particular article is selected, the location of the event is shown on the map. The text of the article is displayed along with policies matched to the event by the underlying models, as seen in the example below of a 2018 agriculture-related conflict in the Andhra Pradesh region.

The figure displays a detailed map of India with a focus on the Andhra Pradesh region. Below the map is a table of news articles and a section for policy recommendations.

Year	ActorTypeCodeName	ActionID	ActionID	admin1_fipname	ActorName	SOURCEURL
2018	Police forces	17_8517	78_6828	Andhra Pradesh	POLICE	http://www.deccanchronicle.com/nation/current-affa
2018	Government	17_3753	78_4744	Andhra Pradesh	MINIST	http://www.deccanchronicle.com/nation/current-affa
2018	Government	17_8517	78_6828	Andhra Pradesh	GOVERNMENT	http://www.deccanchronicle.com/nation/current-affa
2018	Labor	17_8517	78_6828	Andhra Pradesh	EMPLOYEE	http://www.deccanchronicle.com/nation/current-affa
2018	Agriculture	17_3753	78_4744	Andhra Pradesh	FARMER	https://www.ndtv.com/india-news/risk-taking-entrep
2018	Business	17_3753	78_4744	Andhra Pradesh	ENTREPRENEUR	https://www.ndtv.com/india-news/risk-taking-entrep
2018	Civilian	17_3753	78_4744	Andhra Pradesh	CITIZEN	https://www.indiatimes.com/news/india/with-red-bea
2018		18	79_5	Andhra Pradesh		http://english.sakshi.com/news/2018/01/06/swaminat
2018	Agriculture	18	79_5	Andhra Pradesh	FARMER	http://english.sakshi.com/news/2018/01/06/swaminat
2018		18	79_5	Andhra Pradesh		http://www.thehansindia.com/posts/index/Telangana/
2018	Agriculture	18	79_5	Andhra Pradesh	FARMER	http://www.thehansindia.com/posts/index/Telangana/
2018	Police forces	17_3753	78_4744	Andhra Pradesh	DEPUTY	http://www.thehansindia.com/posts/index/Telangana/

Select one of the above row to plot the point in the map and get polarity and policy recommendations

Hyderabad : Deputy Chief Minister Kadiam Srihari has requested the farmers to voluntarily remove the auto-started from their agricultural pumpsets. Speaking at the meeting of Warangal Zilla Parishad on Saturday, the Deputy CM thanked Chief Minister K. Chandrababhan Rao for providing 24 hour power supply to farmers. He said now the farmers would be able to draw water as and when required. He asked the farmers to remove auto-starters so as to

**Article is positive**

Recommended Policies	Cosine Similarity Values
Protection of Plant Varieties and Farmers' Rights Act, 2001	0.044619649296596106
Mineral Concession Rules 1960_0	0.04154588600866565
Land Acquisition	0.03461686511367998
6.CAMPA act, 2016	0.033625275370389986
national_wildlife_action_plan_2002_2016_2	0.031061987325829227

Here is a closer look at the article and matched policies in the example above.

●	2018	Agriculture	18	79.5	Andhra Pradesh	FARMER	<a href="http://www.thehansindia.com/posts/index/Telangana/">http://www.thehansindia.com/posts/index/Telangana/</a>
●	2018	Police forces	17.3753	78.4744	Andhra Pradesh	DEPUTY	<a href="http://www.thehansindia.com/posts/index/Telangana/">http://www.thehansindia.com/posts/index/Telangana/</a>

Select one of the above row to plot the point in the map and get polarity and policy recommendations

Hyderabad : Deputy Chief Minister Kadiam Srihari has requested the farmers to voluntary remove the auto-started from their agricultural pumpsets. Speaking at the meeting of Warangal Zilla Parishad on Saturday, the Deputy CM thanked Chief Minister K. Chandrashekhar Rao for providing 24 hour power supply to farmers. He said now the farmers would be able to draw water as and when required. He asked the farmers to remove auto-starters so as to

Recommended Policies	Cosine Similarity Values
Protection of Plant Varieties and Farmers' Rights Act, 2001	0.044619649296596106
Mineral Concession Rules 1960_0	0.04154588600866565
Land Acquisition	0.03461686511367998
6.CAMPA act, 2016	0.033625275370389986
national_wildlife_action_plan_2002_2016_2	0.031061987325829227

**Article is positive**

## Next Steps

This overview describes the results of a pilot project to use natural language processing techniques to identify land conflict events described in news articles and match them to relevant government policies. The project demonstrated that NLP techniques can be successfully deployed to meet this objective.

Potential improvements include refinement of the models and further development of the visualization tool. Opportunities to scale the project include building the library of news articles with those published from additional years and sources, adding to the database of policies, and expanding the geographic focus beyond India.

### Opportunities to improve and scale the pilot project

<b>Improvements</b>	Refine models
	Further development of visualization tool
<b>Scale</b>	Expand library of articles with content from additional years and sources
	Expand the database of policies
	Expand the geographic focus beyond India

## About the Authors

**Laura Clark Murray** is the Chief Partnership & Strategy Officer at Omdena. Contact: [laura@omdena.com](mailto:laura@omdena.com)

**Nikhel Gupta** is a physicist, a Postdoctoral Fellow at the University of Melbourne, and a machine learning engineer with Omdena.

**Joanne Burke** is a data scientist with MUFU and a machine learning engineer with Omdena.

**Rishika Rupam** is a Data and AI Researcher with Tilkal and a machine learning engineer with Omdena.

**Zaheeda Tshankie** is a Junior Data Scientist with Telkom and a machine learning engineer with Omdena.

## Omdena Project Team

Kulsoom Abdullah, Joanne Burke, Antonia Calvi, Dennis Dondergoor, Tomasz Grzegorzec, Nikhel Gupta, Sai Tanya Kumbharageri, Michael Lerner, Irene Nanduttu, Kali Prasad, Jose Manuel Ramirez R., Rishika Rupam, Saurav Suresh, Shivam Swarnkar, Jyothsna sai Tagirisa, Elizabeth Tischenko, Carlos Arturo Pimentel Trujillo, Zaheeda Tshankie, Gabriela Urquieta

## Partners

This project was done in collaboration with Kathleen Buckingham and John Brandt, our partners with the World Resources Institute (WRI).

## About Omdena

Omdena is an innovation platform for building AI solutions to real-world problems through global collaboration. Omdena is a partner of the United Nations AI for Good Global Summit 2020.